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/*********** THIS IS A COMBINED MESSAGE **********/
BODY
SUBJ: USSOUTHCOM INTELLIGENCE SUMMARY FOR 13 SEPTEMBER 1995 (U)

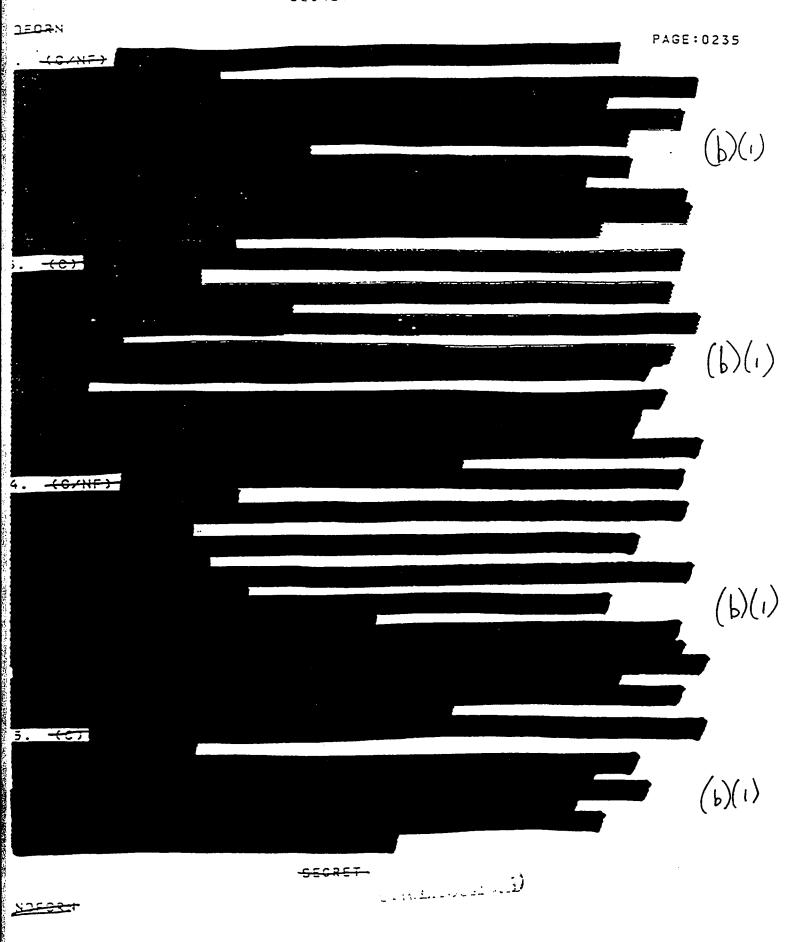
1. (U) THIS MESSAGE CONTAINS ITEMS PROVIDED TO THE SOUTHCOM COMMAND GROUP ON 12 AND 13 SEPTEMBER 1995.
PART I--THIS PART CONTAINS SELECTED ITEMS OF INTEREST FROM THROUGHOUT THE AOR. ITEMS ARE SUMMARIES OF SINGLE SOURCE REPORTS AND OPEN PRESS ITEMS. ANALYST COMMENTS ARE INCLUDED AS REQUIRED

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***** BEGINNING OF SECTION 002 *****/

...(U) THE IX RIO GROUP PRESIDENTIAL SUMMIT TOOK PLACE IN QUITO, CUADOR, 4-5 SEPTEMBER, CLOSELY FOLLOWED BY THE VII ANDEAN RESIDENTIAL COUNCIL, ALSO HELD IN THE ECUADOREAN CAPITAL, ON 5 EPT. ATTENDING THE RIO SUMMIT WERE THE PRESIDENTS OF ARGENTINA, OLIVIA, CHILE, COLOMBIA, ECUADOR, MEXICO, NICARAGUA, PANAMA, ARAGUAY, PERU, URUGUAY, AND VENEZUELA AND THE VICE PRESIDENT OF RAZIL AND VICE PREMIER OF TRINIDAD AND TOBAGO. NON-MEMBERS PANAMA, RINIDAD & TOBAGO AND NICARAGUA WERE OBSERVERS

- (U) PRIME TOPICS OF DISCUSSION AT THE THE RIO SUMMIT INCLUDED CORRUPTION, DRUG CONSUMPTION AND TRAFFICKING, TERRORISM, DEMOCRACY, UMAN RIGHTS, ECONOMICS, AND REGIONAL INTEGRATION. THE MEETING ULMINATED WITH THE "DECLARATION OF QUITO" WHICH COMMITTED ITS MEMBERS TO:
- -- STRENGTHEN DEMCCRACY, FIGHT CORRUPTION, CONDEMN TERRORISM, ERADICATE POVERTY
- -- FIGHT NARCOTRAFFICKING, MONEY LAUNDERING AND ARMS AND PRECURSOR TRAFFICKING
- -- SUPPORT PEACEFUL NEGOTIATIONS FOR REGIONAL CONFLICTS
- -- EXTEND EU TALKS TO ECONOMIC, SOCIAL, EDUCATIONAL, AND TECHNOLOGY TRANSFER, ATTRACT EU CAPITAL INVESTMENTS AND PROMOTE BUSINESS
- -- ACKNOWLEDGE SUMMIT OF THE AMERICAS IMPORTANCE AND COMPLY WITH COMMITMENTS
- -- SUPPORT UN DECLARATION OF RIGHTS OF THE SEA
- -- PROMOTE LATIN AMERICAN-CARIBBEAN FREE TRADE ZONE BY 2005.
- -- PREVENT INTERNATIONAL FINANCIAL FLUCTUATIONS FROM AFFECTING REGIONAL MARKETS
- -- DEMAND SUSPENSION OF FRENCH AND CHINESE NUCLEAR TESTS AND SUPPORT 40RLDWIDE EFFORTS TO ELIMINATE NUCLEAR WEAPONS
- IN ADDITION TO THIS, THE RIO PRESIDENTS ALSO SUPPORTED THE CREATION OF A LATAM COMMUNITY OF NATIONS (CLAN) THAT WOULD INCLUDE COMMON CITIZENSHIP AND ELIMINATE TRADE BARRIERS, AND THE CHILEAN AND BOLIVIAN PRESIDENTS AGREED TO WORK TOWARD RESTORING RELATIONS SEVERED SINCE BOLIVIA'S LOSS OF A SEA OUTLET DURING 1879 WAR OF THE
- PACIFIC
 C. (U) THE RIO SUMMIT WAS FOLLOWED BY THE VII ANDEAN PRESIDENTIAL
 COUNCIL OF BOLIVIAN, COLOMBIAN, ECUADORIAN, PERUVIAN, AND VENEZUELAN
 PRESIDENTS ON 5 SEP, WHICH PRODUCED THE "ACT OF QUITO." THIS
 AGREEMENT FURNISHED A FRAMEWORK FOR THE REFORM OF ANDEAN PACT
 INSTITUTIONS, STRENGTHENED THE PACT'S CONTROL MECHANISMS, AND
 PROVIDED A PATH FOR INCREASING INTEGRATION. AT THE SAME TIME, THE
 ANDEAN PRESIDENTS FAVORABLY RECEIVED PANAMA'S REQUEST TO JOIN. FOR
 THE TIME BEING, PANAMA WILL HAVE OBSERVER STATUS.

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). (U) GUATEMALA - MILITARY'S HUMINT NETWORK CHANGES NAME, BUT

(S/NF) DURING HIS SPEECH TO THE NATION ON ARMY DAY, 30 JUNE 395, PRESIDENT RAMIRO ((DE LEON)) CARPIO ANNOUNCED THAT HE WOULD ISBANDING THE 35-YEAR OLD MILITARY COMMISSIONERS' SYSTEM. A LARGE ECOMMISSIONING CEREMONY WILL BE HELD 14 SEPTEMBER 1995 AT THE ARISCAL ZAVALA BRIGADE IN GUATEMALA CITY. THE COMMISSIONERS' ENIOR STAFF AND UNIT LEADERS WILL COME INTO THE CITY FOR THE ROGRAM. AT THE SAME TIME; THE REMAINDER OF THE COMMISSIONERS WILL DECOMMISSIONED AT BASE AND MILITARY ZONE CEREMONIES.

(SANE) GUATEMALAN AUTHORITIES OFFICIALLY REPORT THAT THERE ARE ,000 COMMISSIONERS; HOWEVER, INTELLIGENCE SCURCES ESTIMATE OVER 0,000 INDIVIDUALS ARE PART OF THE NETWORK, MAKING IT NEARLY EQUAL O THE ESTIMATED SIZE (33,000) OF THE GUATEMALAN ARMY. THE OMMISSIONERS ARE THE "EYES AND EARS" OF THE MILITARY. THEY PROVIDE STEADY STREAM OF HUMINT INFORMATION ABOUT INSURGENT, SUSPECTED NSURGENT SYMPATHIZER, AND CRIMINAL ACTIVITIES TO THE INTELLIGENCE FFICER OF EACH COMMAND AND MILITARY ZONE. IN THE COURSE OF ERFORMING THEIR MISSION FOR THE ARMY, COMMISSIONERS HAVE COMMITTED R PARTICIPATED IN HUMAN RIGHTS ABUSES. IN URBAN AREAS, CONOMICALLY POWERFUL AND INFLUENTIAL INDIVIDUALS ARE PART OF THE CMMISSIONER SYSTEM. TO GUATEMALANS LIVING IN THE COUNTRYSIDE, THE OMMISSIONERS ARE THE SYMBOL OF BOTH POLITICAL AUTHORITY AND ILITARY POWER.

-(S/NF)- PRESIDENT DE LEON'S DECISION TO ELIMINATE THE

OMMISSIONERS WAS DRIVEN BY HIS DESIRE TO IMPROVE GUATEMALA'S HUMAN EPAIR THE DAMAGE TO U.S.-GUATEMALA RELATIONS CAUSED BY THE MICHAEL EVINE AND EFRAIN BAMACA CASES. DE LEON WAS DISAPPOINTED THAT THE NITED NATIONS HIMAN PIGUTE VESTEL ATTOM IGHTS IMAGE AS HE CLOSES OUT HIS PRESIDENCY. HE WOULD LIKE TO NITED NATIONS HUMAN RIGHTS VERIFICATION MISSION TO GUATEMALA MINUGUA) REPORT, ISSUED 16 JULY 1995, DID NOT CREDIT HIM FOR HIS ECISION TO DISBAND THE COMMISSIONERS. INSTEAD, THE REPORT SAID THE COMMISSIONERS COMMITTED ABUSES AND ENJOYED IMPUNITY. 1. -(SYNF) THE MILITARY COMMISSIONERS RECEIVED NO ADVANCE NOTICE OF THE PRESIDENT'S DECISION TO ELIMINATE THEIR POSITIONS. THEY OPPOSED IIS ACTION BASED ON THEIR BELIEF THAT THE CIVIL GOVERNMENT CANNOT MAINTAIN PUBLIC SAFETY AND SECURITY. ESPECIALLY IN RURAL AREAS, THERE NO MAYORS, NATIONAL POLICE, TREASURY POLICE OR OTHER TOVERNMENT REPRESENTATIVES EXIST, THE COMMISSIONERS PLAY A CRITICAL IDLE IN SUPPORTING THE ARMY AGAINST INSURGENT AND CRIMINAL ACTIVITY. SANY COMMISSIONERS ARE ANGERED BY THE POSSIBLE LOSS OF THE PRESTIGE AND SECURITY THEY ENJOY IN THEIR RELATIONSHIP WITH THE MILITARY. BEING MORE THAN PAID INFORMANTS, THEY WORK FOR THE PRIVILEGE OF CARRYING MILITARY IDENTIFICATION AND HAVING THE COMMENSURATE IN A WORST CASE SCENARIO, SOME COMMISSIONERS REACTED TO AUTHORITY. DE LEGN'S ANNOUNCEMENT WITH FEAR OF BEING ABANDONED BY THE ARMY TO FACE CRIMINAL INVESTIGATION FOR HUMAN RIGHTS ABUSES. E. (SANE) THE MILITARY SAW THE PRESIDENT'S DECISION AS AN ATTEMPT TO UNDERMINE ITS POWER BASE AND BRING IT MORE DIRECTLY UNDER

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PAGE: 0239 IVILIAN CONTROL. THE MINISTER OF DEFENSE (MOD), MAJOR GENERAL ARIO RENE ((ENRIQUEZ)) MORALES, AND CHIEF OF THE NATIONAL DEFENSE TAFF, GENERAL MARCO ANTONIO ((GONZALEZ)) TARACENA, ACCEPTED, BUT ID NOT ENTHUSIASTICALLY SUPPORT, THE PRESIDENT'S DECISION. DREGVER, THE MOD TOLD AMBASSADOR MARILYN MCAFEE THAT HE CONSIDERED ISBANDING THE COMMISSIONERS PRIOR TO SIGNING A PEACE AGREEMENT WITH HE GUATEMALAN NATIONAL REVOLUTIONARY UNITY (URNG) AS PREMATURE. AD HOPED TO KEEP THIS AS A BARGAINING CHIP IN THE NEGOTIATIONS. DISBANDING THE COMMISSIONERS, WITHOUT ESTABLISHING A DDITIONALLY, EPLACEMENT ORGANIZATION, WOULD UTTERLY DESTROY THE ARMY'S EXTENSIVE !UMINT COLLECTION NETWORK AND GIVE THE URNG A MAJOR ADVANTAGE. BESIDES LOSING ITS "EYES AND EARS," THE ARMY WOULD BE FACED WITH A SIGNIFICANT COUNTERINTELLIGENCE PROBLEM. THE URNG ATTEMPTED TO

****** BEGINNING OF SECTION 003 *****/ RECRUIT COMMISSIONERS, TURNING THEM INTO THEIR OWN INFORMANTS, SOON AFTER PRESIDENT DE LEON'S 30 JUNE ANNOUNCEMENT. AFTER THE PRESIDENT'S DECISION, THE NATIONAL DEFENSE STAFF AND THE PRESIDENTIAL STAFF REVIEWED OPTIONS AND DESIGNED A PLAN FOR RETAINING THE COMMISSIONERS AND THEIR IMPORTANT SUPPORT FUNCTIONS JNDER A DIFFERENT TITLE AND ORGANIZATIONAL STRUCTURE. F. -(SYNF)- ORIGINALLY, PLANS WERE MADE TO INCORPORATE THE COMMISSIONERS INTO THE MILITARY RESERVE SYSTEM, BUT THIS CHANGE WAS RECOGNIZED BY THE ARMY AS TOO TRANSPARENT AND LIKELY TO LEAVE THE MILITARY OPEN TO ATTACKS FROM HUMAN RIGHTS ACTIVISTS AND THEREFORE, A NEW STRATEGY WAS DEVELOPED INTERNATIONAL WATCH GROUPS. WHICH, THE ARMY BELIEVES, ALLOWS DENIABILITY IF ALLEGATIONS ABOUT THE INTELLIGENCE OFFICERS OF RETAINING THE COMMISSIONERS ARISE. EACH COMMAND ARE COMPILING A LIST OF ALL COMMISSIONERS WHO HAVE PROVIDED INTELLIGENCE INFORMATION AND A SECOND LIST OF COMMISSIONERS WHO HAVE CAUSED PROBLEMS OR BEEN UNPRODUCTIVE FOR THE ARMY. THE DIRECTORATE OF INTELLIGENCE (D-2) AT THE NATIONAL DEFENSE STAFF IS MAINTAINING A MASTER ROSTER OF ALL "COLLABORATORS," THE COMMISSIONERS WHO HAVE PERFORMED USEFUL SERVICE. THESE INDIVIDUALS WILL BE ISSUED WEAPONS CARDS BY THE DEPARTMENT OF ARMS AND MUNITIONS CONTROL AND IDENTIFICATION CARDS GIVING THEM ACCESS TO OFFICERS CLUBS AND COMMISSARY PRIVILEGES. REPORTEDLY, MORE THAN 25,000 COLLABORATORS WILL BE KEPT AND HAVE AN "INVISIBLE" ROLE WITHIN THE G. (S/NF) PRESIDENT DE LEON WILL PRESIDE OVER THE 14

SEPTEMBER CEREMONY IN GUATEMALA CITY AND MAKE IT A LARGE MEDIA EVENT EQUAL TO THE ANNUAL ARMY DAY CELEBRATION. HE WANTS TO IMPROVE GUATEMALA'S HUMAN RIGHTS IMAGE AND RELATIONS WITH THE UNITED STATES HOWEVER, THE "CHANGES" BY ELIMINATING THE MILITARY COMMISSIONERS. THE LACK OF SUBSTANTIVE REFORM WILL DISCREDIT ARE ONLY COSMETIC. THE PRESIDENT'S EFFORT TO CLAIM ADVANCES IN HUMAN RIGHTS. H. -(SANE)- THEYARMY DEVELOPED TA PLANTHAT MAINTAINS FAT CLOSE RELATIONSHIP BETWEEN THE EORMER COMMISSIONERS HOW CALLED COMMISSIONERS I. (SYNF) THE MILITARY IS USING THE PRESIDENT'S DECISION AS AN I

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PREDETUNITY TO IMPROVE LIS INTELLIGENCE COLLECTION A LIST OF ALL HES COLLABORATORS IS BEING MADE TO THEROVE ORGANIZATION MANY MANY NOT PREFORMED EFFECTIVE SERVICE OR HAVE SHUSED

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(U) QUESTIONS CONCERNING THIS MESSAGE MAY BE ADDRESSED TO OR

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